Transportation Funding and Project Delivery:

Past Successes and Innovations Moving Forward

> TexITE Summer Meeting June 18, 2010 Sugarland, Texas

**Christie Jestis, North Central Texas Council of Governments** 

## **Regional Perspective**

#### 4<sup>th</sup> Largest Metropolitan Area in the US

Ranked 3rd in Population Growth Between 1990-2000

 Current Growth Trend: Added ~850,000 in Population From 2000 to 2007 (highest growth rate in last 50 years)

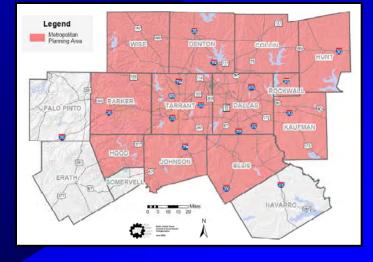
#### 6 Million Persons in Year 2006

 Growing to Nearly 9 Million Persons by the Year 2030

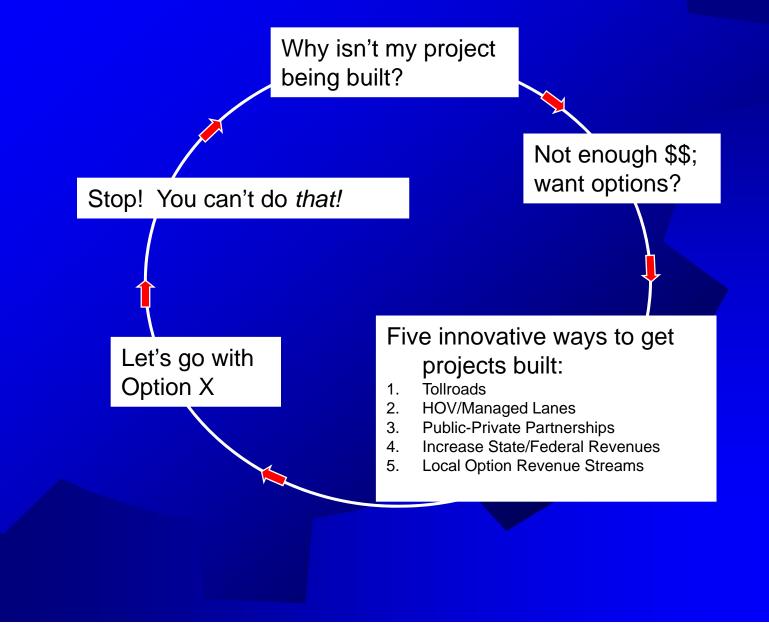
Larger than 34 States in Population

Larger than 9 States in Land Area

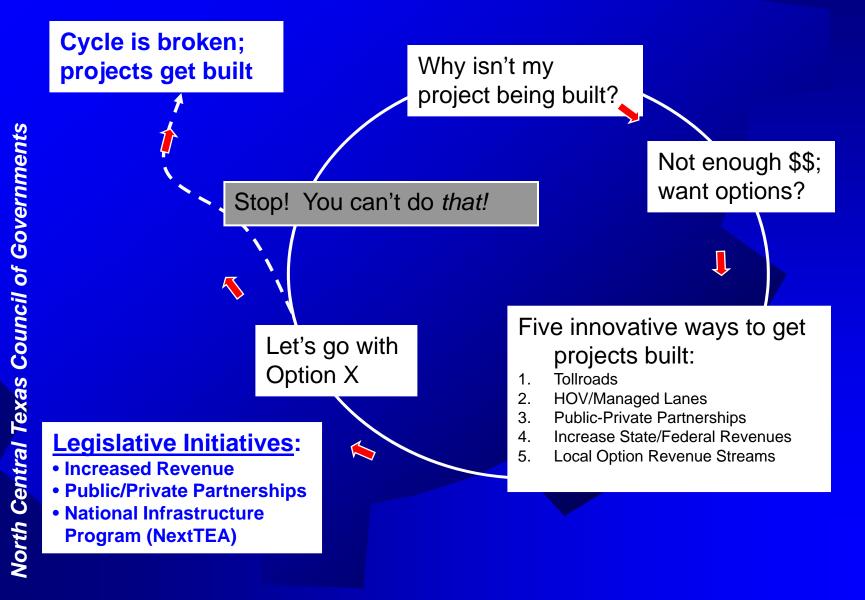
**Represents over 34% of the State's Economy** 



## **The Transportation Funding Disconnect**



# The Transportation Funding Cycle: New Partnerships



# Need For Innovative Funding in Transportation

## **Worsening Conditions**

#### **FEDERAL**

Bankrupt Trust Fund Rescissions Falling Gas Tax Revenues New Fuel Efficiency Standards

#### <u>STATE</u>

Diversions (35%) Falling Gas Tax Revenues

#### LOCAL

Market Conditions Negatively Impact Bonding Capacity Falling Sales Tax and Property Tax Revenue

#### **OTHER**

Construction Cost Inflation Aging Infrastructure (46 years old) Unknown Future of Public/Private Partnerships

## **Life Preserver Options**



#### **FEDERAL**

New Infrastructure Program National Energy Policy

#### Increased Revenue: Constitutional Amendment, Stop Diversions, Index Fuel Tax, Local Option Elections, Recommit to Public-Private Partnerships

#### **LOCAL**

NTTA Builds Traditional Tollroads TxDOT Builds Managed Lanes Private Sector Builds Regional Loop

## Why Innovative Finance Is Important

## **Gas Tax**

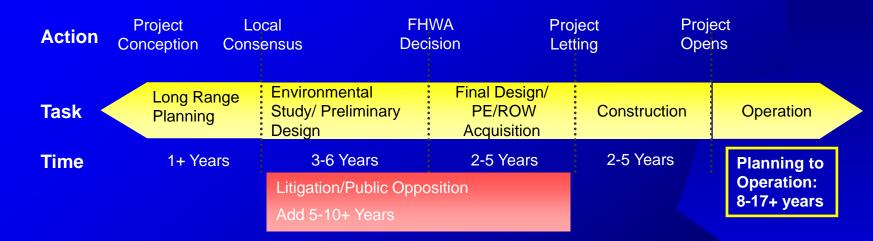
Rule #1 – Law of Allocation Rule #2 – Law of Inflation (Costs Rising Faster than Revenues) Rule #3 – Law of Silos

## **Toll Financing**

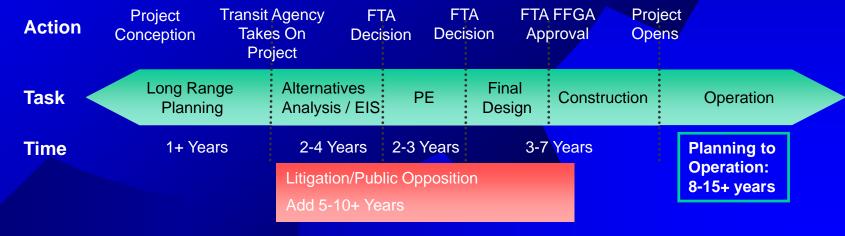
Rule #1 – Law of Competition (Leveraging Innovation, Partnership, Risk/Reward) Rule #2 – Law of Immediacy Rule #3 – Law of Fungibility

# **Project Delivery Schedules**

#### **Typical Roadway Project Development Process**



#### **Typical Transit Project Development Process**



EIS: Environmental Impact Statement FFGA: Full Funding Grant Agreement

# Status of RTC Past Funding Initiatives

	% Complete	% Under Construction	% Not Let
1992 Call For Projects	69%	3%	28%
1994 Call For Projects	72%	1%	27%
Texas Trans Commission/Regional Transportation Commission	56%	13%	31%
1999 Call For Projects	44%	17%	39%
2001 Land Use/ Transportation Joint Venture Program	71%	6%	23%
2002 Strategic Programming Initiative	42%	21%	37%
Regional Toll Revenue Initiative (2008)	2%	19%	79%

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## **Innovative Funding**

#### Local/Regional

RTC/Local Funds Regional Toll Revenue Credit Union Bank Concept Removing Stovepipes Creates Innovation State Transportation Investment Act Formula Allocation

Innovative Uses of Traditional Federal Funding (Proposed) Metropolitan Mobility Authorities Federal Funding Flexibility

# **Innovation with Local/Regional Funds**

## **RTC/Local Funds**

#### Local Funds Made Available From Federal/ Local Funding Exchange

#### **Removes Federal Requirements:**

- Federal and State processes designed to construct major highway and railway projects
- RTC/Local funds designed for sustainable development and air quality types

#### Project Selected Through Competitive Calls for Projects

**Built According to Local Design Standards** 

# **Solution? A Funding Swap**

#### Place Federal Funds on Projects that Must Follow Federal Process

- On State Highway System
- Major Environmental Impacts

Consolidates Federal Funds on Larger Projects, Thereby Decreasing the Administrative Cost

**Lower Costs** 

**Faster Implementation** 

## **Outcomes:**

Sustainable Development Projects Using Traditional vs. Innovative Funding

	Traditional (2001 Call)	Innovative (2006 Call)
Average # of Years from Approval to Letting	3-4	1

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## **Regional Toll Revenue**

#### **Funds Available from Tolled Roadway Corridors**

- Examples: SH 121, SH 161, PGBT Eastern Extension
- Payments: \$3.2 billion from SH 121, \$258 million from SH 161
- Funding Available from Up-Front Concession Payments, Excess Revenue Payments, Revenue Sharing Agreements, Earned Interest

Competitive Project Selection with Consensus Building Through RTR County Task Forces

Funding Initiatives Occur as Funds Become Available

## **Credit Union Bank Concept**

## Local Governments and Regional Transportation Agencies Eligible

## Borrow Funds from Regional RTR or RTC/Local Accounts

#### **Funds Must Be Repaid With Interest**

Examples:

Lancaster Frontage Roads (loaned federal dollars, repaid with local dollars)

Parker County Bond Program (loaned start up costs, to be repaid once election is successful and bonds are issued) RTR Loans (SH 161, PGBT Eastern Extension ROW, Trinity Parkway Engineering, etc.)

## **The Origin of Stovepipes**

## **Historical Revenues**



Pieces of the pie are large enough to meet needs

## **Current Conditions**



As the total size of the pie and each piece get smaller, needed projects become more difficult to fund

## **Removing Stovepipes Creates Innovation**

Fund Major Passenger Rail Expansion Effort (\$257M) with RTR Funds (i.e., proceeds of SH 121 Tollroad)

Multimodal Transportation Improvements at Alliance Airport:

Move State highway and rail line in order to extend runway Funded with RTR, State, and Local Dollars To be repaid with FAA Dollars (over 8-10 year period)

#### Let More Projects Now With RTR vs. Federal Funding While Prices are Low:

Forego 20% match by State May construct projects for at least 20% less due to economic conditions

## How to Eliminate Stovepipes A Dallas-Fort Worth Example

State Highway 121 Concession Payment



\$80 million loan for rail relocation project

Gas tax funding allocated to SH 114/ FM 156 (no throwaway projects)

> Alliance Airport runway extension able to proceed

> > FAA to repay investment \$10 million per year

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# **Innovation with State Funds**

# Transportation Investment Act

Stops the Diversions of Transportation Resources Over Time

**Indexes Gasoline and Diesel Taxes** 

- Increases Gasoline and Diesel Taxes by 10 Cents/Gallon – Directs Revenue Only to Transportation
- Authorizes Local Option Elections for Mobility Improvement Fee or Motor Fuels Taxes

Constitutional Amendment to Allow Additional State and Local Option Taxes to be Used for Roads, Rail and Transit Projects

## **State Initiatives**

#### Texas State Legislature Passed Governing Legislation

- HB 3588
- HB 2702
- SB 792 (Updated Above Bills)

#### **Allows For Innovative Financing**

- Public-Private Partnerships
- Toll Bonds

#### **Statewide Working Group**

- Metro Corridor Funding
- Established Formula Allocation

## **Intended Outcomes**

- **Establish Formula Allocation Up Front**
- **Ensures No Loss of Funding**

**Encourages Implementation of New Funding Tools** 

## Allows for Funding and Construction of Previously Unfunded Projects

- Expensive Projects
- <u>Might Have Received Funding in the 2020+ Timeframe</u>

#### **Future Excess Toll Revenue**

# **Innovation with Federal Funds**

# Innovative Uses of Traditional Federal Funding (STP-MM and CMAQ)

#### **Defederalization of Projects**

- Review "overmatched" federal projects
- Remove one or several project(s) from federal process and fund 100% locally
- Thereby reducing local match in remaining projects (60/40 => 80/20)

#### **Use STP-MM and CMAQ in Same Corridor**

- Highways STP-MM for mainlanes, CMAQ for HOV/Managed lanes
- Arterials STP-MM for widening, CMAQ for intersection improvements, signals, etc.

## **Regional Programs**

**Set Aside from Larger Funding Programs** 

**Regional Level Initiative** 

**Limited Funding and Duration** 

Allows for Implementation of Specific Initiatives or Project Types

Funding Available for New or Immediate Needs as They Arise

Examples: ITS, Bike/Pedestrian, Congestion Management for Special Events

## **Proposed Metropolitan Mobility Authorities**

## Proposal: MPO-Selected Federal Funding Transferred Directly to MPO's

## **National Discussion Ongoing (NextTEA)**

#### **Precedent Set by:**

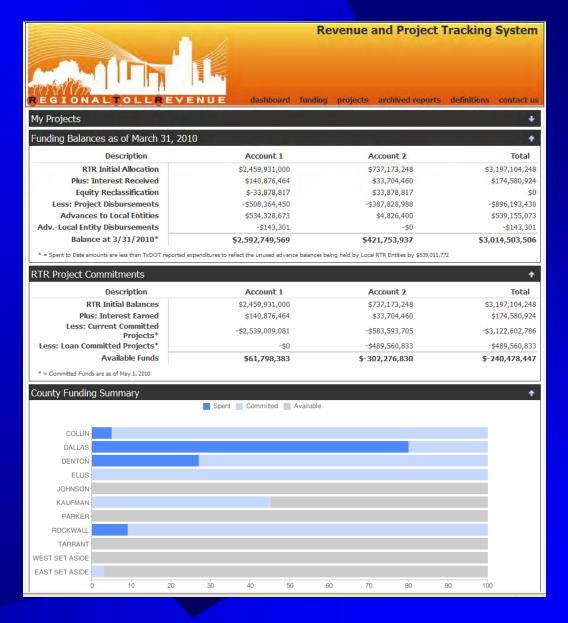
- Decentralization within States
- Creation of Systems to Manage Regional Funding (RTR Information System)
- Dissatisfaction with Lack of Transparency/ Accountability

## Will Involve Increased Responsibility <u>and</u> Transparency for MPO's

## Revenue & Project Tracking System

Online Tracking of Projects, Funding, and Expenditures

Provides Transparency and Accountability



Website: http://www.nctcog.org/trans/rtr/

## Conclusions

#### **Successful Strategies Involve:**

- Political Will
- Risk-Taking and Courage
- Partnerships
- State, Regional, and Local Coordination and Cooperation
- Providing Accountability and Encouraging it from Partners
- Introducing Pilot Programs to Test the Waters
- Intense, Open, and Honest Communication With the Public

## **Contact Information**

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